



PPP contracts in water sector

Joubrane Ouechec, Suez Environnement

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SUMMARY

- Chapter 1 Introduction to Suez Environnement, 3'
- Chapter 2 Business Models (PPP), 8'
- Chapter 3 As Samra Case,14'
- Q/A

A GLOBAL LEADER IN WATER & WASTE



WATER WASTE

- 91 million people supplied,
 1,888 drinking water production facilities
- 61 million people served,
 1,643 wastewater treatment
 sites
- 1 billion inhabitants served ^{2%}
 by 10,000 Degrémont facilities
- NORTH AMERICA

 6%

 78%

 ASIA

 4%

 ent

 SOUTH

 AMERICA

 AFRICA &

 MIDDLE

EAST

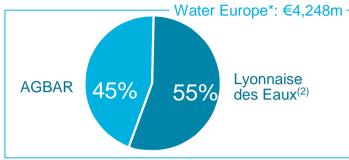
7%

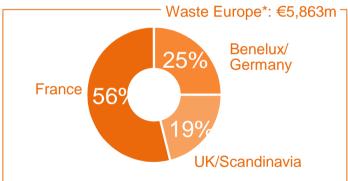
% of 2009 revenues

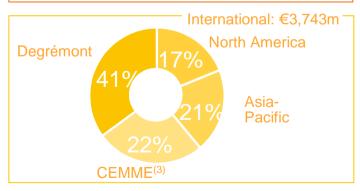
- 51 million people benefiting from waste collection
- Over 464,985 industrial and commercial clients
- 41 million tonnes of waste treated
- 49 incinerators worldwide (46 of which provide energy recovery)

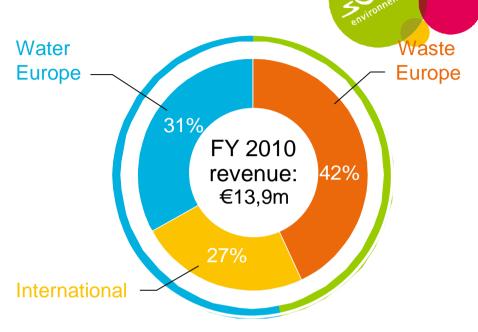
POSITIONED ON THE FULL VALUE CHAINS OF WATER AND WASTE

■ BALANCED POSITIONING (2010)



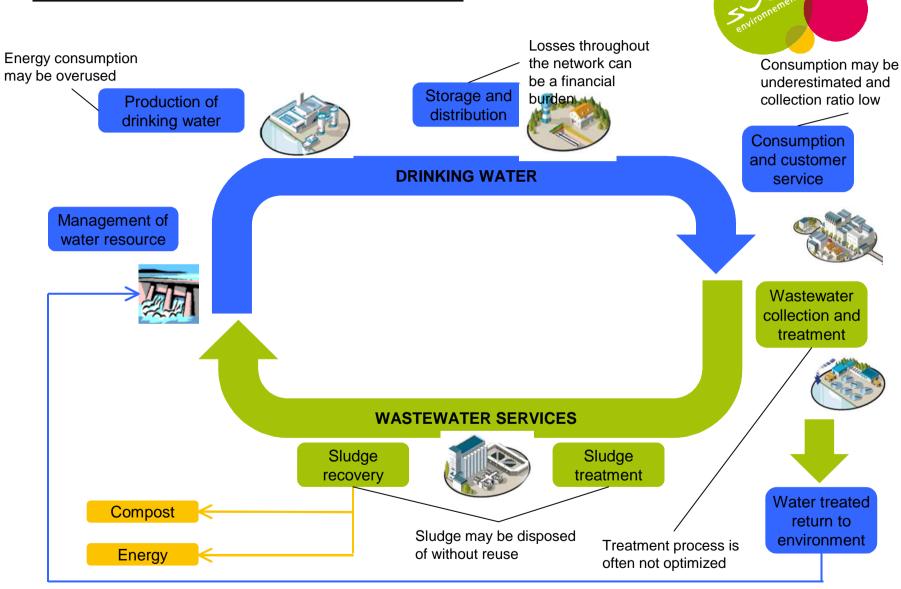






- * Western part of Europe
- (1) Rest of the World
- (2) Including activities in France, Italy, Germany, Safège, OIS
- (3) Central Europe, Mediterranean and Middle East

■ THE WATER VALUE CHAIN





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PUBLIC PRIVATE PARTNERSHIPS

- A public-private partnership is an alliance that combines the business efficiency of a private operator and the government's mission of public service.
- Tailor-made partnership: the scope of work is defined by the public authority with the support of the private operator.
- The partnership builds up through mutual trust between the public authority and a private operator to jointly offer solutions.

Key success factors for PPPs:

Win-win situations



Client

(public authority responsible for the service)

Private operator

KSF₁

The **Contract** must guarantee benefits for each stakeholders

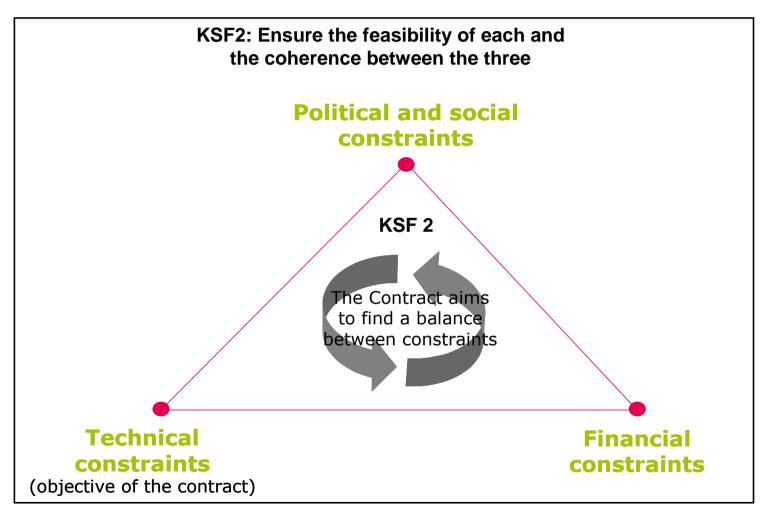
Employees

Consumers

■ Key success factors for PPPs:

Balance the constraints in order to set the contract's objectives





Key success factors for PPPs:

Clearly allocate roles



Separates the roles of Public Authority from Private Operator



Public authority who:

Generally owns the assets

Fix the rules

Set the tariffs

Controls the Operator performance

Private Operator who:

Focuses on economic efficiency and performance of service

Owns state-of-the-art technologies

Manages Human Resources and skills

Optimises OPEX & CAPEX

Contributes to know-how



Key success factors for PPPs:

Comply with duties



- The public authority must have:
- A strategy
- A willingness for permanent dialogue
- An interest in involving a specialised third party (transparency and arbitration)
- The private operator must accept to be:
- Measured objectively
- Controlled contractually
- Regulated transparently



Stakeholders dialogue

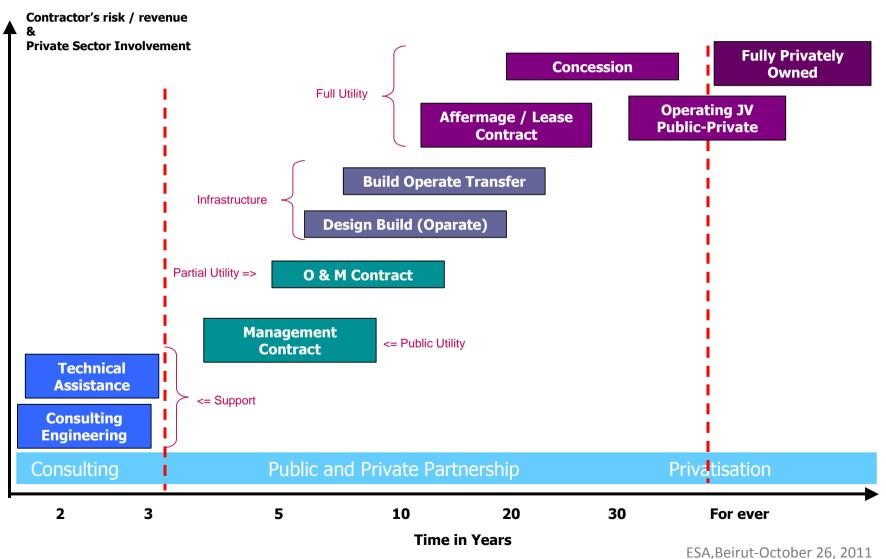
■ The contract is a tool that sustains the process



- The choice of contract depends on:
 - ■The performance of the utility and the objectives to be achieved
 - ■The client's expectations in terms of delegating part of the public service
 - ■The social and political constraints: regulation, institutional framework, etc.
- The contract embeds:
 - Role allocation
 - -Targets
 - **Control mechanisms**
 - Remuneration schemes

■ PPP schemes





Key Considerations

- <u>Technical Assistance</u> contracts are a cost-effective approach to meet specific technical needs, however their benefits are limited
- <u>Management contracts</u> are a first step of PPP where the main objective is to rapidly enhance a utility's technical capacity and its efficiency in performing specific tasks. A prepare for greater private involvement.
- <u>Operation and Maintenance</u> contracts are applicable for larger private involvement in utility services and when the revenues from the Bills are not covering the operating expenses.
- <u>Affermage/Leases</u> are recommended when a Utility is generating enough revenues thru the Bills of W and WW to pay for the Operations and the Operating CAPEX. Not for the Investments.
- <u>Concessions</u> are recommended when a Utility is generating enough revenues thru the Bills of W and WW to pay for the Operations and the Investments. They pass full responsibility for operations and investment to the private sector
- Build-operate-transfer (BOT) or variations resemble concessions for providing bulk services but are normally used for greenfield projects, such as a water or wastewater treatment plant

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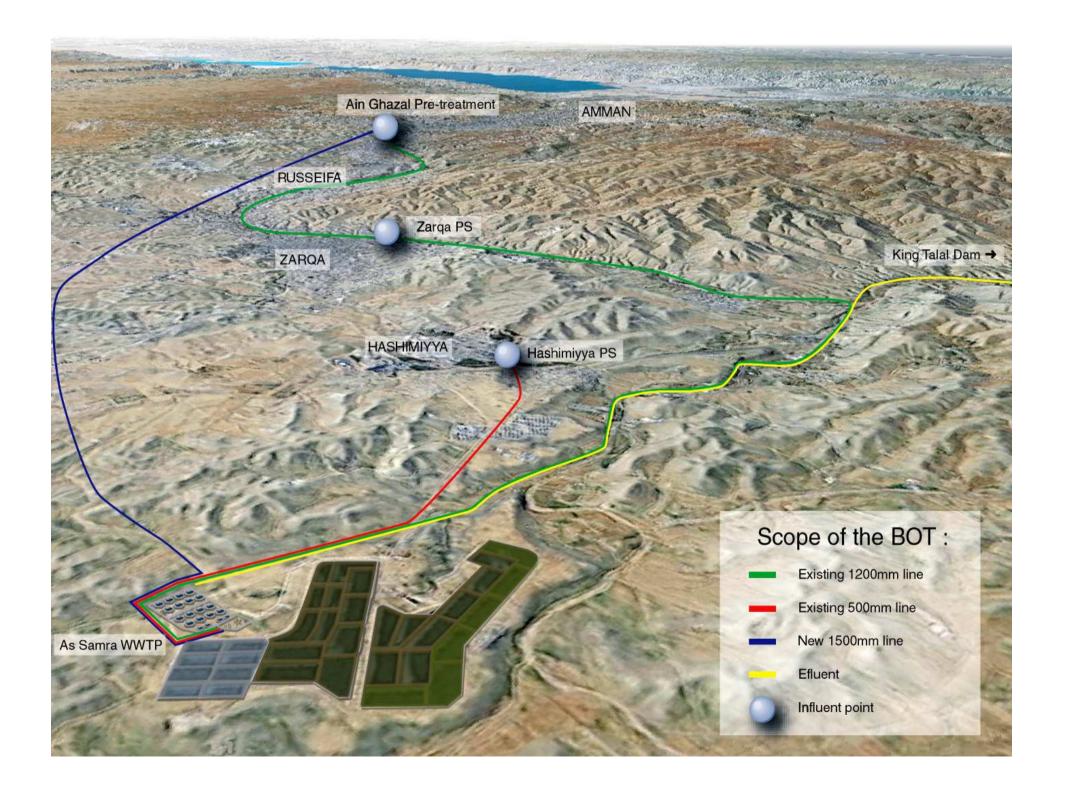
Jordan's First BOT Experience in Constructing the Biggest Wastewater Treatment Plant





Project Description

- 25 year Build, Operate and Transfer (BOT) contract for a Wastewater Treatment Plant to be built at As Samra
- Operate, Maintain and Transfer the Siphons from Ain Ghazal Pre-treatment Plant to the Samra Plant, and pumping stations at Hashimiyya and West Zarqa.
- Treat Wastewater generated in Greater Amman area including Russeifa, Zarqa and Hashimiyya: population 2.3 million





Key Terms of the Project Agreement

- Executed with the Government of Jordan represented by the Ministry of Water & Irrigation
- MWI Contribution (USAID grant) payable on Completion of Sections
- Treatment Charges payable when first (of four) Treatment Lines brought into Operation after 30 months
- Treatment Charges (Fixed and Variable) structured to match Project Company's Liabilities
- Payment Assurance Scheme to address any revenue shortfall



Financing Plan & Sponsors' Undertakings

Financing Plan:

- MWI contribution 50% \$ 92 M (GOJ \$ 14 M + USAID \$ 78 M)
- SPC: Minimum 20% of project costs in equity & 30% of project costs in commercial financing.

Sponsors' Undertaking

- Equity Investment ~11%
- Equity Guarantee ~ 9%
- Commercial Loan (11 Jordanian Banks & Financial Institutions)
- Performance Guarantee \$ 15 Million
- Post completion the Commercial loan guaranteed by the Gov.
- Mother Companies Repayment Guarantee to USAID

Project Company Revenues



> Fixed Treatment Charge

Payable monthly, made up of five parts to reflect:

- Repayment of Principal of Project Loan
- Interest on Project Term Loan
- Principal and Interest on Shareholder Loans, Dividends (linked to USD/JD exchange rate)
- Fixed Renewal cost (indexed)
- Fixed Operating Costs (indexed on local inflation)
- > Variable Treatment Charge

Payable monthly, and made up of two parts to reflect:

- Additional Volume of Influent (above 160,000 m³/day)
- Additional Pollution of Influent (for BOD₅ above 0.55kg/m³)

Treatment Charges: Structure



Fixed Portion:= Fix (Cap) + I_I . Fix I_I (Cap)+ I_C . Fix I_I (Cap)+ I_L . Fix (Op) + I_R . I_C Fix I_C (Op)

Fix (Cap) : Repayment of Senior Debt

 \triangleright I_I. Fix _I (Cap) : Payment of Senior Debt Interests

 \triangleright I_C. Fix _F (Cap) : Remuneration of Sponsors Investment

 \triangleright I_R. Fix _R (Op) : Payment of Fixed Renewal Expenditures

 \triangleright I_L. Fix (Op) : Payment of Fixed Operation Expenditures

Variable Portion:= I_L .{(A.(Vp-160))+B[(Xp.(Vp-160))+160.(Xp-0.55)]}

> I_L.A.(Vp-160) : Payment of Variable OPEX (Flow)

 $ightharpoonup I_L.B.(Xp.(Vp-160)+160.(Xp-0.55))$: Payment of Variable OPEX (Load)

 $I_{I=}$ Interest rate index

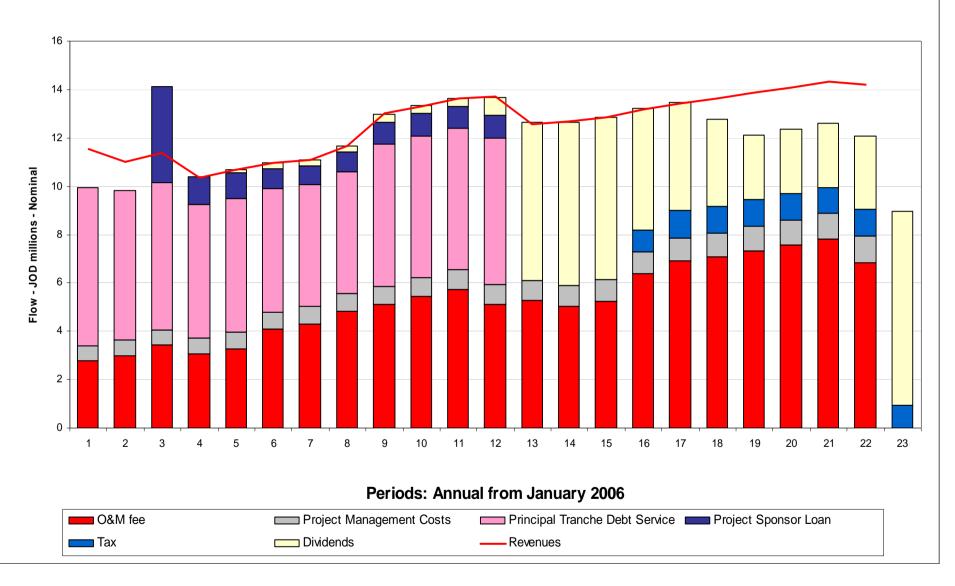
I_{C=}Currency Exchange rate index JD/USD

I_{R=}Renewal Index – Construction & Machinery index

 $I_{L=}(50\% \text{ X } A_{Lm}/A_0) + (40\% \text{ X } B_{Lm}/B_0) + (10\% \text{ X } C_{Lm}/C_0)$

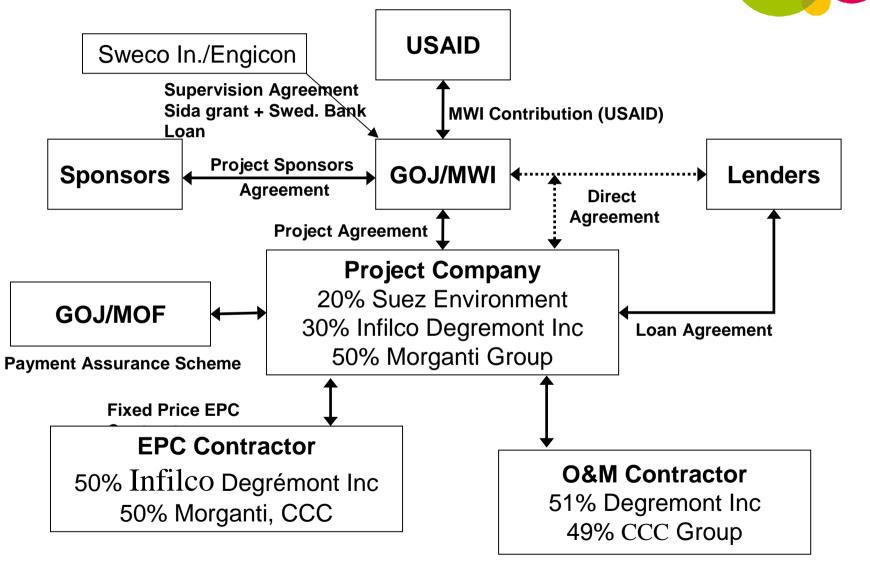
A- Labour Index B- Producer price index C- Electricity Index

Base Case Operating Cash-flow



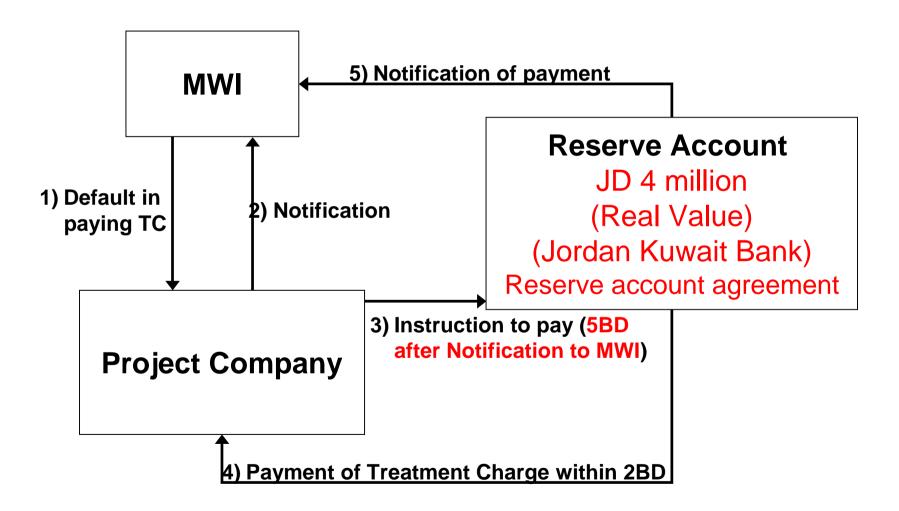
Simplified Contractual Framework





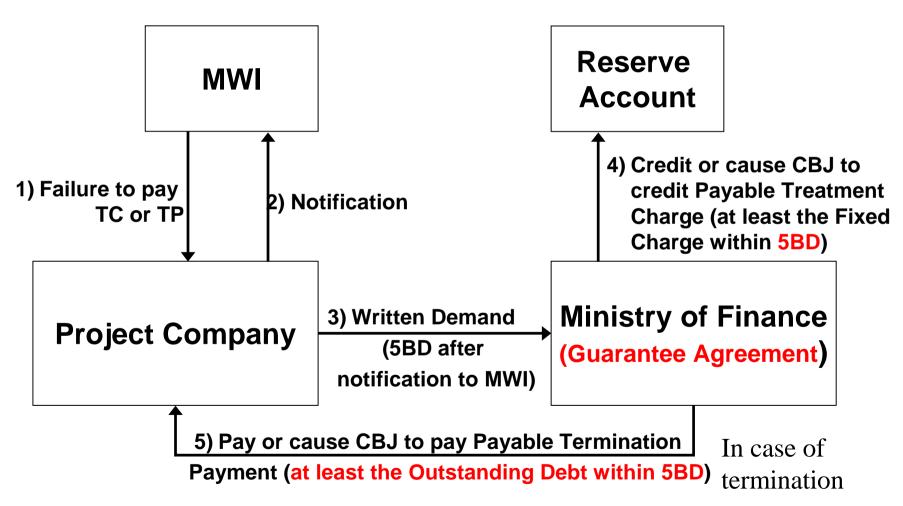
Payment Assurance Scheme-Reserve Account Agreement





Payment Assurance Scheme-MoF Guarantee Agreement





Risk Sharing/SPC's Exposure



- 1. During Construction.
- Equity Investments up to **JD 22** Millions
- No profit for acceleration of Works
- Liquidated damages for completion delay
- Mother Companies guarantee for MWI contribution
- Performance guarantee
- Insurance ~ value of MWI Properties
- 2. During Operation
- Insurance ~ value of MWI Properties
- Performance Guarantee
- Liquidated damages for violating standards & no payment for treatment

Valuable Rules/Lessons Learnt



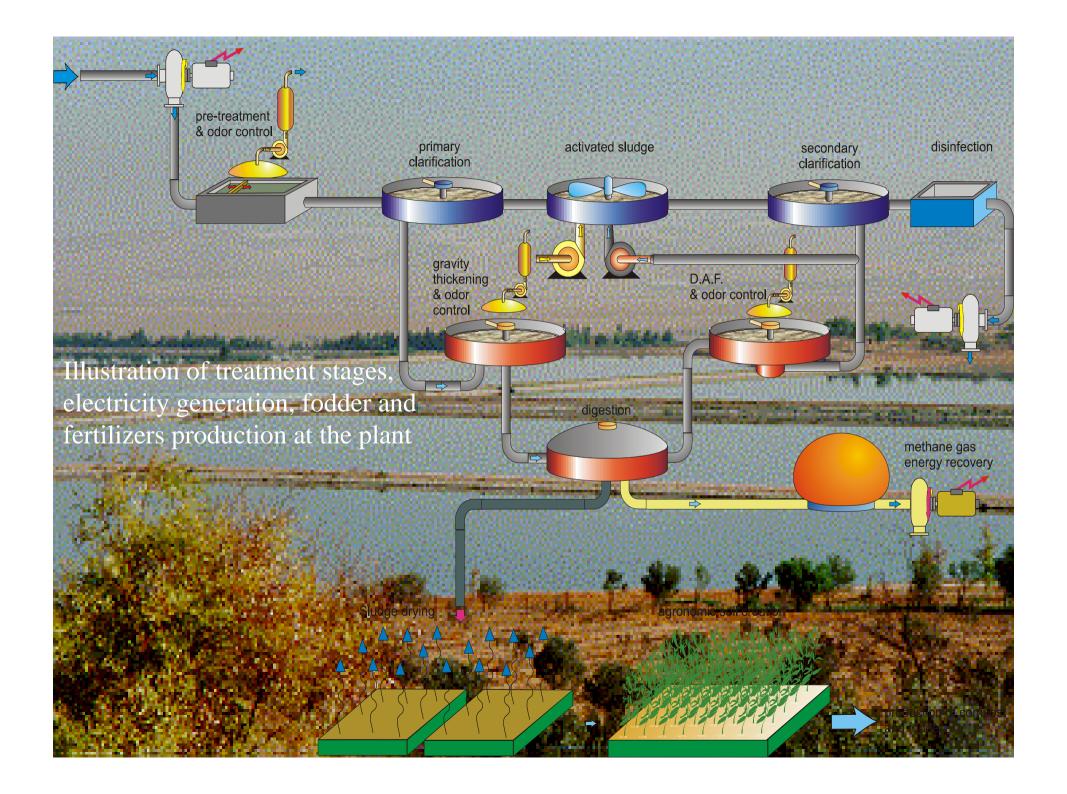
Make sure that:

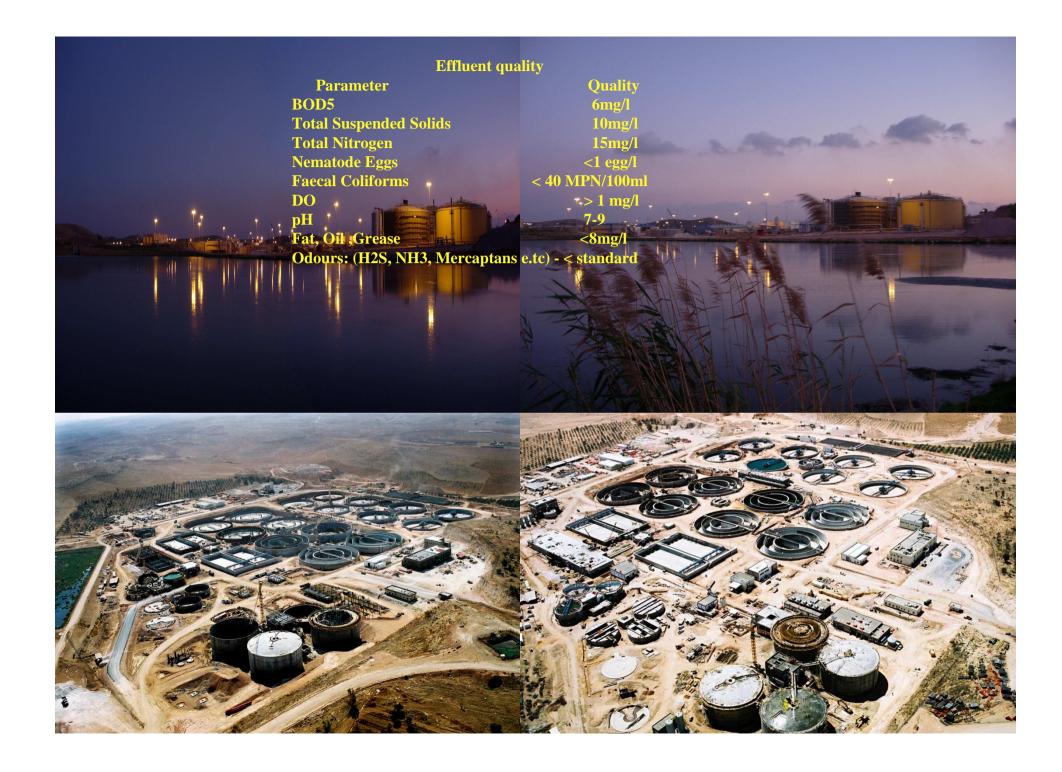
- Government/Owner is fully committed to project.
- Enabling Legislation is in place (WAJ Law, Investment Promotion Law)
- Well prepared documentation: Feasibility Study and EIA, Pre-qualification, Invitation to Tender, Draft Agreements
- Transparent and comprehensible evaluation procedure
- Limited number of strong consortia be pre-qualified (5 max.)
- Timetable is realistic and deadlines are achieved
- Support at high levels, quick decision making and flexibility
- Government is perceived to be able to meet its long term commitments by providing securities
- For maximum leverage Government should contribute as little as necessary say 30-50% of total Project Costs
- To make the project affordable to both Government and other stakeholders
- To set enough reasonable tariffs to attract bidders,

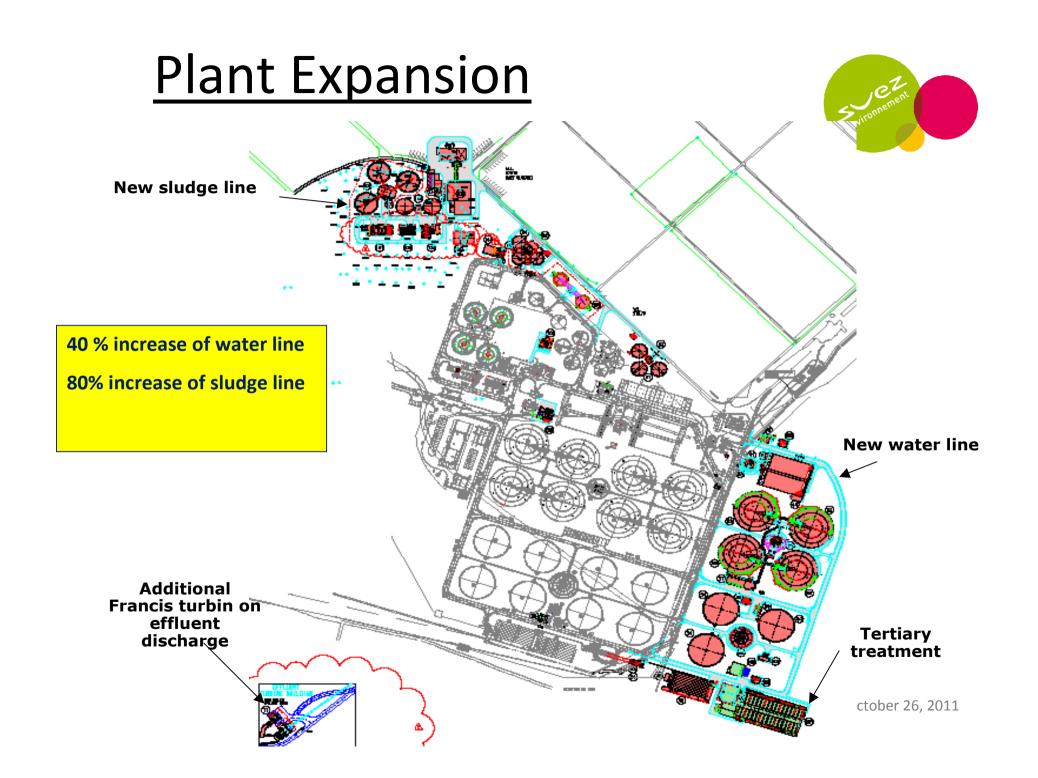
Project that Makes Many Firsts



- The first BOT Project in Jordan
- The first electricity Self-sufficient WWTP
- The first mix financed project (Government, Donors "USAID", Sponsors and Lenders)
- First Project financed by Jordanian Banks (under PPP)
- First Comprehensive environmental project (full cycle) conveyance, treatment and reuse of by-products (water, sludge, hydropower and gas)







Main Specifications



- Treatment Capacity increase by 100 000 m3/d (+40%) (from 267 to 367.000 m³/d)
- Sludge treatment of Phase 1 increased by 80%
- A negociated Contract (clause 10 « New Investment »)

 on the basis of existing BOT Agreements
- Duration: 25 years from 2012 onwards→ 2035
- MWI Budget :
 - → EPC: 50% subsidised by MCC
 - → Acceptable Tariff (80% subsidised by MWI)

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